# ENVIRONMENT, TRANSPORT & SUSTAINABILITY COMMITTEE

## Agenda Item 34

**Brighton & Hove City Council** 

Subject: Parking Scheme Priority Timetable

Date of Meeting: 8<sup>th</sup> October 2019

Report of: Executive Director, Economy, Environment &

Culture

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Ward(s) affected: All Wards;

#### FOR GENERAL RELEASE

## 1. PURPOSE OF REPORT AND POLICY CONTEXT

1.1 The purpose of this report is to consider recent requests from residents for consultation on resident parking schemes.

1.2 These requests have been assessed and developed into the next parking scheme priority timetable up to 2022/23 for consideration and approval.

## 2. RECOMMENDATIONS:

2.1 That the committee agrees to the list of priorities for new parking schemes / reviews (Appendix B) which are incorporated into the updated parking scheme priority timetable outlined in Appendix C.

#### 3. CONTEXT/ BACKGROUND INFORMATION

- 3.1 Since the agreement of the existing parking scheme priority timetable at this Committee on 10th October 2017 there have been petitions and deputations to the Environment, Transport & Sustainability Committee requesting parking scheme consultations / reviews. Therefore, this report is being presented to Committee for members to agree the way forward for an updated parking scheme priority timetable.
- 3.2 The proposed timetable includes the current resourced work being undertaken in the Hanover & Elm Grove area (Reviews of Zone S & V), Event day parking around the Moulsecoomb and Coldean areas (Reviews of Zones B & D), the Coombe Road Area, and the South Portslade area as well as the upcoming Surrenden area parking scheme consultation due to begin in January 2020.

## 4. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

4.1 The main alternative option is rejecting recent requests for new parking schemes which would mean that no proposals would be taken forward. There is also the alternative to re-prioritise the timings of the proposed parking scheme consultations.

4.2 However, it is the recommendation of officers that these proposals are proceeded with for the reasons outlined within the report.

#### 5. COMMUNITY ENGAGEMENT & CONSULTATION

- 5.1 Officers are currently working on the consultation on parking schemes in the Hanover & Elm Grove area (Reviews of Zone S & V), Event day parking around the Moulsecoomb and Coldean areas (Reviews of Zones B & D), the Coombe Road area, and the South Portslade area as well as the upcoming Surrenden area parking scheme consultation due to begin in January 2020.
- 5.2 These schemes are due to be completed from this financial year through to early 2021 allowing other consultation work to begin in other schemes.
- 5.3 Since October 2017 the following areas in chronological order have come forward requesting a consultation on a resident parking scheme or a review of the existing parking scheme.

Manor Hill area

- 5.4 This Committee on 28<sup>th</sup> November 2017 considered a petition signed by 17 residents in the Manor Hill area who had parking concerns.
- 5.5 It was outlined by the chair of this Committee that more support was required in the wider area to take anything forward and no further information has been received so it is not proposed to proceed with a consultation in this area.

Hazeldene Meads / The Beeches

- 5.6 This Committee on 28th November 2017 and 9th October 2018 considered questions by Cllr Nick Taylor alongside a petition at the former Committee meeting signed by 68 residents in Hazeldene Meads and the Beeches (and other roads nearby) who had parking concerns.
- 5.7 It was outlined by the chair of this Committee that Hazeldene Meads and The Beeches is in a different Ward (Withdean) to the parking scheme being consulted in the Hove Park area (recently introduced) and also has links to Withdean Avenue and is more suited to joining the Preston Park Station scheme. These roads were not included in the original Hove Park Ward consultation and needed to be treated separately. It was outlined that the Council would require stronger representation about concerns of further vehicle displacement from the wider area east of Dyke Road Avenue to enable consideration of Hazeldene Meads and The Beeches in any future plans. No further representation has been received so it is not proposed to currently proceed with a consultation in this area.
- 5.8 Since the introduction of the recent Hove Park (Zone P) parking scheme there has been recent correspondence from residents regarding vehicle displacement and it has been outlined by officers that a representation should be made to this Committee to gauge the support for a parking scheme in this area. In the meantime the Council is considering further double yellow lines in these roads to deter obstructional parking.

#### Friar Road area

- 5.9 This Committee on 20th March 2018 considered a petition signed by 161 residents in the Friar Road area who wanted a parking scheme consultation due to the issues in their roads.
- 5.10 It was agreed that this would be included in the Surrenden area consultation which is already on the existing timetable with a consultation starting from January 2020.

London Road Station (Zone J) Review

- 5.11 This Committee on 26<sup>th</sup> June 2018 considered a petition signed by 374 residents in the area who had concerns regarding the size of the parking scheme which is causing parking issues particularly south of the railway line (i.e. between Viaduct Road and Ditchling Rise).
- 5.12 It was outlined that the original advantage of the CPZ was that the residents could park during the day, and overnight within reasonable walking distance of their homes. However, it was felt that Zone J has now become too large following extensions to the scheme. Since the extension of Zone J north of the railway line residents have had parking difficulties particularly in the evening.
- 5.13 Residents would like the Council to take steps either to divide the zone up into smaller areas along the railway line, or use some other method to bring back the benefits of the original smaller zone. Residents and Ward Councillors have also recently outlined and reiterated their concerns to council officers.
- 5.14 It is proposed to add this to the existing timetable as a top priority as shown on Appendix B and incorporated into the updated timetable (Appendix C). A review of this large parking scheme is long overdue and an open consultation of the whole zone would be an opportunity for all residents in Zone J to outline any concerns and solutions can then be developed from the consultation results.
  - Hallyburton Road / Sisters Area (South of the Old Shoreham Road)
- 5.15 This Committee considered on 26th June 2018 a petition signed by **77** people presented by Cllr Tony Janio requesting a parking consultation to the area of Hangleton & Knoll ward south of the Old Shoreham Road to alleviate displacement caused by the newly introduced parking scheme in Wish ward.
- 5.16 It is proposed that this consultation happens as a third priority as shown on Appendix B and incorporated into the updated timetable (Appendix C). This would be alongside the review of The West Hove (Zone L) and Westbourne West (Zone W) as outlined below.
  - Hove Park (Zone P) Review
- 5.17 It was agreed at this Committee on 27th November 2018 that the Hove Park (Zone P) parking scheme which began operationally last month (September 2019) would be monitored over the first six months and if underutilised then exclusive pay & display could be investigated for inclusion within that the area. It

will also give the opportunity to for residents to outline how the scheme is working for them. This should be undertaken as soon as possible so has been put as a second priority on the proposed timetable as shown on Appendix B and incorporated into the updated timetable (Appendix C).

Westbourne West (Zone W) / West Hove (Area L) review

- 5.18 This Committee on 27<sup>th</sup> November 2018 and 19th March 2019.considered a petition signed by 42 residents and a deputation from members of the public respectively.
- 5.19 The petition requested that Saxon Road be moved into Zone L.
- 5.20 The deputation was presented on behalf of the residents of Lawrence Road and the surrounding area to review the parking arrangements for Westbourne. In summary it was outlined that following a survey, residents from 119 households in the Westbourne West area (Zone W) have outlined they suffer from the effects of the West Hove Area Parking scheme (Zone L) which began operationally in March 2018 as vehicles park for long periods outside the restricted hours.
- 5.21 The West Hove Area (Zone L) is also due a review to see how the parking scheme is working for residents in the area.
- 5.22 It is proposed that these two reviews are the third priority as shown on Appendix B and incorporated into the updated timetable (Appendix C). This would be alongside a consultation in the Hallyburton Road / Sisters area (see above).

Hollingdean Area

- 5.23 This Committee on 19<sup>th</sup> March 2019 considered a petition signed by 38 residents in Stanmer Park Road outlining the negative impact on local residents to park near their homes due to the neighbouring parking zones.
- 5.24 This Committee on 19th March 2019 also considered a petition signed by 192 people requesting the introduction of parking permits in Hollingdean Terrace, Roedale, Dudley and Upper Hollingdean Roads.
- 5.25 At this same Committee meeting a petition signed by 364 residents was presented requesting the Council to maintain the free parking in the Hollingdean area.
- 5.26 It is clear there are opposing views on the parking solution. Any consultation in the area would also be better timed following any potential parking schemes in the nearby area e.g the Coombe Road area and also ongoing developments in the surrounding area so any potential vehicle displacement can be monitored. Therefore, it is proposed that this is the fifth priority as shown on Appendix B and incorporated into the updated timetable (Appendix C).

#### Roedean Area

5.27 This Committee on 25th June 2019 considered a petition signed by 174 residents in the Roedean area who would like a consultation on a resident parking scheme

in the residential area of Roedean including the streets and roads east of Brighton Fire Station and west of Roedean School. It was outlined that the parking of vehicles in the area was causing parking difficulties that needed to be resolved.

5.28 It is proposed that this consultation is the fourth priority as shown on Appendix B and incorporated into the updated timetable (Appendix C).

#### 6. CONCLUSION

- 6.1 It is felt that the recommendations outlined represent a fair and consistent way of dealing with requests for resident parking scheme consultations and reviews in various areas. Therefore it is recommended that the list of priorities for new parking schemes / reviews (Appendix B) which are incorporated into the updated parking scheme priority timetable outlined in Appendix C should be approved.
- 6.2 The existing and proposed timetable is based on a number of factors and in particular we need to plan the work to ensure we undergo extensive consultation in the areas agreed which puts a lot of pressure on officers both at a project management and senior level. We need to ensure we undertake a rigorous and extensive consultation process with Committee approval at all stages as we do get complaints from residents about the process followed which have gone to the independent Local Ombudsman in the past.
- 6.3 Recruiting specialised staff to the Council dealing with parking consultations has been very difficult and in the last few years we have focussed on career development within the Parking Infrastructure team which has allowed us to continue to have specialised staff despite other officers moving on. We currently have apprentices and new in-experienced staff in place who are undergoing career development although this will take time as there is lot of legislation, practises and experiences to learn, along with the resilience of dealing with sometimes very difficult issues & concerns.
- 6.4 The other option is to consider outsourcing this work to an external consultancy. However, experience has shown this is more expensive and also means it is dealt with by staff who may not have expertise in procedures such as the Committee process or experience of the local area and often this means more experienced Council staff have to be involved anyway to lead on a project. The consultants may also focus on the technical elements rather than some of the customer experience elements that we prioritise internally within the Council through staff development and training.
- 6.5 When planning the timetable we also need to ensure external contractors who deal with the lining, signing & infrastructure have the resource to deal with the implementation stage. We also need to consider when parking schemes start operationally as we have over 20 parking schemes in the City and need to ensure the demand for resident permit renewals is managed throughout the year rather than peaking at certain times which causes pressures on front line and back office customer service staff in Parking Services.
- 6.6 So simply expanding the team by outlining a business case for more resource will prove more problematic then it sounds and we need to consider and plan a

- realistic timetable at this stage although this will still be very challenging for the Parking Infrastructure team to complete and meet deadlines.
- 6.7 Additional parking schemes also require additional resources in Parking Services dealing with permit applications and renewals as well as Penalty Charge Notice appeals and the increased general correspondence. Further resources are required to manage and enforce any new parking restrictions. Officers will, therefore, be assessing the resource implications for the service.

#### 7. FINANCIAL & OTHER IMPLICATIONS:

## Financial Implications:

- 7.1 The costs associated to officer time and consultation for the initial scheme reviews will be funded from existing budgets within the Transport service.
- 7.2 The capital costs associated with controlled parking scheme creation and extension are funded by unsupported borrowing, with repayments made over an appropriate time scale funded from the revenue income generated by the scheme. The detailed financial implications relating to the specific schemes will be reviewed and reported to future Committees on completion of consultation and consideration of options. The recurring financial impact of schemes will be incorporated in future years' budgets.
- 7.3 Revenue income generated from on-street parking schemes Is first defrayed against relevant costs with any surplus used for qualifying transport and highways related expenditure such as supported bus services and concessionary fares.

Finance Officer Consulted: Jessica Laing Date: 11/09/2019

## **Legal Implications:**

- 7.4 Under the legislation relating to traffic regulation orders, before making such an order, the Council must consult with statutory consultees, including the police and emergency services.
- 7.5 The Council is not under a statutory duty to consult the public but once the Council has decided to consult (even if it is voluntary) it must carry out the consultation in a fair way. The consultation must take place when the relevant proposal is still at a formative stage, adequate information must be provided to consultees to enable them properly to respond to the consultation exercise, consultees must be afforded adequate time within which to respond to the consultation exercise and the decision-maker must give conscientious consideration to consultees' responses and objections.
- 7.6 Adopting the timetable detailed in this report will help to ensure that the consultations can be properly carried out.

Lawyer Consulted: Stephanie Stammers Date: 11.09.19

#### Equalities Implications:

7.7 The consultations will ensure engagement with a wide range of residents from the start of the process of considering new parking schemes. The results of the consultations will inform officers of the needs of the local population with regard to each proposed parking scheme.

## Sustainability Implications:

7.8 No Sustainability implications identified.

#### Any Other Significant Implications

7.9 The changes may provide increased parking opportunities for the holders of blue badges wanting to use the local facilities.

## **SUPPORTING DOCUMENTATION**

## **Appendices:**

- 1. Appendix A Current parking scheme timetable
- 2. Appendix B List of priorities
- 3. Appendix C Proposed new parking scheme priority timetable

## **Background Documents**

- 1. Agenda Item 29 Report to ETS Committee 10<sup>th</sup> October 2017
- 2. Agenda Item 37.6 and 37.7 Report to ETS Committee 28<sup>th</sup> November 2017
- 3. Agenda Item 38.4 and 38.5 Report to ETS Committee 28<sup>th</sup> November 2017
- 4. Agenda Item 59.4 and 59.5 Report to ETS Committee 20<sup>th</sup> March 2018
- 5. Agenda Item 5.3 and 5.4 Report to ETS Committee 26<sup>th</sup> June 2018
- 6. Agenda Item 6.5 and 6.6 Report to ETS Committee 26<sup>th</sup> June 2018
- 7. Agenda Item 27.10 and 27.11 Report to ETS Committee 9<sup>th</sup> October 2018
- 8. Agenda Item 38.35 Report to ETS Committee 27<sup>th</sup> November 2018
- 9. Agenda Item 39.1 and 39.2 Report to ETS Committee 27<sup>th</sup> November 2018
- 10. Agenda Item 72.5, 72.6 and 72.7 Report to ETS Committee 19<sup>th</sup> March 2019
- 11. Agenda Item 73.2 and 73.3 Report to ETS Committee 19<sup>th</sup> March 2019
- 12. Agenda Item 5.4 and 5.6 Report to ETS Committee 25<sup>th</sup> June 2019