Licensing Panel (Licensing Act 2003 Functions)

Agenda Item 109

Brighton & Hove City Council

Subject:		Application for a Variation of a Premises Licence under the Licensing Act 2003 for Bowlplex Brighton Marina Village, Brighton, BN2 5UT		
Date of Meeting:		16 February 2009		
Report of:		Assistant Director Public Safety		
Contact Officer:	Name:	Becky Keely	Tel:	29-2100
	E-mail:	becky.keely @brighton-hove.	gov.uk	
Wards Affected:		Rottingdean Coastal		

FOR GENERAL RELEASE

1. SUMMARY AND POLICY CONTEXT:

1.1 To determine an application for a Variation of a Premises Licence under the Licensing Act 2003 for Bowlplex.

2. **RECOMMENDATIONS:**

- 2.1 To determine an application for a Variation of a Premises Licence under the Licensing Act 2003 for Bowlplex.
- 2.2 The application is for:

A Variation of a Premises Licence under the Licensing Act 2003 for Bowlplex.

The variation proposes:

Amendment to Annex 2 Conditions 1 and 2 Prevention of Crime and Disorder objectives regarding doorstaff as follows:-

On Friday and Saturday evenings from 2000 hours until the closing time of the venue a minimum of 2 SIA registered door staff will be employed at any time if 250 customers or more are likely to be present at any one time or are present at any one time.

Conditions 1 and 2 under the heading 'The Protection of Children from Harm' are proposed to be amended so as to alter the restrictions on children being in the premises during the evening period.

	Existing	Proposed
C Indoor Sporting Events	Ten-pin bowling is the primary activity of the complex but is for the entertainment of the players. Very occasionally, on a maximum of two occasions per annum there may be bowling tournaments that will be attended by some spectators. There are no standard timings. If tournaments take place it will be during the opening hours of the premises. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday	As existing. No change.
E Live music	Indoors There may be very occasional employment of live bands to perform music for dancing. There will be no standard timings because it will be occasional. It will always take place during the hours for dancing. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday	As existing. No change.

2.3 Summary table of existing and proposed activities

F Recorded Music	Indoors Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30 Background music may be played at all times throughout the premises but recorded music will be used to provide musical entertainment for dancing as and when required.	As existing. No change.
	PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.	
I Provision of facilities for making music	Indoors Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30	As existing. No change.
	The premises will have sound systems which are used to distribute the recorded music to speakers throughout the premises.	
	PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.	

J Provision of facilities for dancing	Indoors Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30. The part of the premises to be used for dancing is the dance floor as shown on the plan. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.	As existing. No change.
L Late Night Refreshment	Indoors Sunday - Wednesday: 23.00 - 00.30, Thursday: 23.00 - 01.00, Friday and Saturday: 23.00 - 02.30 Both hot and cold food and drinks may be provided during the times set out. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a	As existing. No change.
M Supply of Alcohol	Friday or a Saturday. On the premises Sunday - Wednesday: 10.00 - 00.30, Thursday: 10.00 - 01.00, Friday and Saturday: 10.00 - 02.30. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.	As existing. No change.

O Hours premises are open to public	Sunday - Wednesday: 09.00 – 01.00, Thursday: 09.00 - 01.30, Friday and Saturday: 09.00 – 03.00. PLUS: From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.	As existing. No change.
P Conditions removed as a consequence of the proposed Variation	year when New Year's Eve does not fall on a	

3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

3.1 This premises does not fall in the Cumulative Impact Area or the Special Stress Areas.

3.2.1 Representations received

Details of the representations made are notified to applicants on receipt by the Licensing Authority using a pro-forma. A summary appears below:

- 3.2.2 One representation was received from Sussex Police.
- 3.2.3 The representation received had concerns relating to Prevention of Crime and Disorder, and Protection of Children from Harm.

4. CONSULTATION

Commentary on licensing policy

4.1 The following extracts from Brighton & Hove Licensing Policy are considered relevant to this application and numbered as they appear in the policy:

General

- 1.2 The licensing objectives are:-
 - (a) Prevention of crime and disorder;
 - (b) Public safety;
 - (c) Prevention of public nuisance;
 - (d) Protection of children from harm.
- 1.3 Licensing is about regulating licensable activities on licensed premises, by qualifying clubs and at temporary events. Any conditions attached to various authorisations will be focussed on matters which are in the control of individual licensees and others with relevant authorisations, i.e. the premises and its vicinity.
- 1.5 Each application will be given individual consideration on its merit. Nothing in this policy shall undermine the right of any individual to apply under the terms of the Act for a variety of permissions and to have any such application considered on its individual merits. Similarly, nothing in this policy shall override the right of any person to make representations on an application or seek a review of a licence or certificate where provision has been made for them to do so in the Act
- 1.15 Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct

control of the individual, club or business holding the licence, certificate or authorisation concerned. Licensing is about the control of licensed premises, qualifying clubs and temporary events within the terms of the Act, and the conditions attached to licences, certificates and permissions will be focused on matters which are within the control of the licensee and will centre on the premises themselves and their immediate vicinity. When considering these terms and conditions the licensing authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public living, working or engaged in normal activity in the area concerned.

In respect of the prevention of crime and disorder

- 2.2 The licensing authority acknowledges that training and good management play a key part in preventing alcohol and drug related crime. The authority recommends that all licensees of on-licensed premises attend training programmes which will raise their awareness of the issues relating to drugs and violence in licensed premises, and that suitable training be extended to all bar staff and door staff so that drug dealers and users will be deterred from using licensed premises for illegal purposes and that incidents of violence in licensed premises will be reduced. Licensees are also encouraged to attend training programmes to help identify children at risk and issues of basic child protection.
- 2.3 It is expected that the designated premises supervisor (DPS) will spend a significant amount of time on the premises. When not on the premises it will be essential that the DPS is contactable, particularly should problems arise with the premises.
- 2.5.1 Diversity of premises

This attempts to ensure that there is a mix of the different types of licensed premises, particularly in areas where there is a high density of such premises. It will provide resilience against changing trends and attract a more diverse range of customers from different age groups, different communities of interest and with different attitudes to alcohol consumption. It gives potential for positively changing the ambience of the city or an area of it. This in turn may have a positive effect in reducing people's fear of crime and in increasing the number of evening visitors to the city centre. The Community Safety Strategy recognises that too many single uses in a confined area and patrons turning out onto the streets at the same time, may create opportunities for violent crime and public disorder and therefore encourages mixed use venues, varying hours of business and a wider age balance.

2.5.4 Geographical spread

Spreading the siting of large venues (those with a capacity in excess of 250 people) across the city reduces the problems of

dispersing large numbers of people leaving premises in close proximity at the same time. Taxi and bus queues can be flash points for public disorder and violence. A good geographical spread coupled with increased taxi ranks and bus stops near venues reduces waiting time and the potential for crime and disorder.

- 2.5.5 Care, control and supervision of premises The effective management and supervision of a venue is a key factor in reducing crime and disorder, both within it and outside. The Police will consider the applicants, objecting to the application where appropriate. The Police will suggest crime prevention measures in relation to, for example, the internal layout of the premises, close circuit television, help points, lighting and security staff. The Police may ask for conditions which support such measures to be imposed when planning or licensing applications are granted, e.g. type of licence, capacity, opening time restrictions.
- 2.8 Enforcement issues will be considered in the light of any relevant enforcement policies and close links will be sought between all enforcing authorities, e.g. through the use of intelligence sharing and strategy groups. Such protocols may lead to the targeting of agreed high risk and problem premises whilst permitting a lighter touch approach in respect of well run premises.

In respect of the protection of children from harm

- 5.1 Licensees should note the concern of the authority that drink related disorder frequently involves under 18's. To prevent illegal purchases of alcohol by such persons, the committee recommend that all licensees should work with a suitable 'proof of age' scheme and ensure that appropriate identification is requested prior to entry and when requesting alcohol, where appropriate. Appropriate forms of identification are currently considered to be those recommended by police, trading standards officers and their partners in the licensing strategy group.
- 5.2 It is the committee's expectation that all staff responsible for the sale of intoxicating liquor receive information and advice on the licensing laws relating to children and young persons in licensed premises. Licensed premises staff are required to take reasonable steps to prevent under age sales. The licensing authority will not seek to limit the access of children to any premises unless it is necessary for the prevention of physical, moral or psychological harm to them.
- 5.4 The licensing authority will not seek to require that access to any premises is given to children at all times under normal circumstances this will be left to the discretion of the licensee. The

following areas give rise to concern in respect of children, who will normally be excluded from premises:-

- where there have been convictions for serving alcohol to minors or with a reputation for underage drinking;
- with a known association with drug taking or dealing;
- where there is a strong element of gambling on the premises;
- where entertainment of an adult or sexual nature is commonly provided.
- where premises are used primarily or exclusively for the sale and consumption of alcohol and there is little or no seating for patrons

Options may include:-

- limitations on the hours when children may be present;
- age limitations (below 18);
- limitations or exclusions when certain activities are taking place;
- requirements for an accompanying adult;
- full exclusion of people under 18.
- 5.6 Where children are expected to attend a public entertainment, appropriate adult supervision will be required to control the access and egress of children and to protect them from harm. This will normally be an adult member of staff for every 100 children. Where the entertainment is music and dancing, 2 persons, licensed by the Security Industry Authority (door supervisors) should be employed for every 100 children. Nothing in this policy shall seek to override child supervision requirements contained in other legislation or regulations. The licensing authority recognises the Children, Families and Schools section as being competent to advise on matters relating to the protection of children from harm.

Strategic Integration

- 6.5 Specific conditions may be attached to premises licences to reflect local crime prevention strategies. Such conditions may include the use of closed circuit television cameras, the provision and use of shatterproof drinking receptacles, drugs and weapons search policy, the use of registered door supervisors, specialised lighting requirements, hours of opening.
- 6.7 This policy avoids duplication with other regulatory regimes wherever possible.

In respect of Live music, Dancing and Theatre

7.1 This policy recognises the need to encourage live music, dancing and theatre for the wider cultural benefits of the community generally. In addressing such issues the potential for limited

disturbance in neighbourhoods will always be carefully balanced with these wider benefits, particularly for children. The impact of licensing on regulated entertainment, particularly live music and dancing, will be monitored. Where indications are that such events are being deterred by licensing requirements, the policy will be revisited with a view to investigating how such situations might be reversed.

7.2 The Licensing Committee represents the general interests of a community. In determining what conditions should be attached to licences and certificates as a matter of necessity for the promotion of the licensing objectives. The Licensing authority is aware of the need to avoid measures which deter live music, dancing and theatre - such as imposing indirect costs out of proportion to the income of the licence holder and to the risks presented. Only necessary, proportionate and reasonable licensing conditions should impose any restrictions on such events.

5. FINANCIAL & OTHER IMPLICATIONS:

5.1 <u>Financial Implications:</u>

The Licensing Act 2003 provides for fees to be payable to the licensing authority in respect of the discharge of their functions. The fee levels are set centrally at a level to allow licensing authorities to fully recover the costs of administration, inspection and enforcement of the regime.

Finance Officer Consulted: Karen Brookshaw Date: 30.01.2009

5.2 <u>Legal Implications:</u>

The licensing authority must act to promote the four licensing objectives which are:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance
- The protection of children from harm

The licensing authority must have regard to its statement of licensing police and the guidance issued by the Secretary of State in carrying out its functions.

Lawyer Consulted: Rebecca Sidell

Date: 30.01.2009

5.3 <u>Equalities Implications:</u>

Diversity is valued and strong, safe communities are vital to future prosperity. Licensing policy aims to protect children from harm including sale and supply of alcohol to children.

5.4 <u>Sustainability Implications:</u>

Licensing policy aims to prevent public nuisance and develop culture of live music, dancing and theatre.

5.5 Crime & Disorder Implications:

Licensing policy aims to prevent crime and disorder and protect public safety.

5.6 Risk and Opportunity Management Implications:

Licensing is a crucial business and employment opportunity and unnecessary regulation might lead to legal challenge.

5.7 <u>Corporate / Citywide Implications:</u>

The success of the city's tourism strategy requires a safe, attractive city centre to improve competitiveness. The Act may significantly change night time economy

SUPPORTING DOCUMENTATION

Appendices:

- 1. Appendix A Part P of application.
- 2. Appendix B Map of area.
- 3. Appendix C Part A of Premises Licence

Documents in Members' Rooms

1. Environmental Health & Licensing Service, Brighton & Hove City Council (2008): The Licensing Act 2003 – Brighton & Hove City Council: Statement of Licensing Policy.

Background Documents

1. Environmental Health & Licensing Service, Brighton & Hove City Council (2008): The Licensing Act 2003 – Brighton & Hove City Council Statement on Licensing Policy.

APPENDIX A

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P Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

a) General - all four licensing objectives (b,c,d,e) (please read guidance note 9)

b) The prevention of crime and disorder

On Friday and Saturday evenings from 2000 hours until the closing time of the venue a minimum of 2 SIA registered door staff will be employed at any time if 250 customers or more are likely to be present at any one time or are present at any one time.

c) Public safety

d) The prevention of public nuisance

e) The protection of children from harm

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1. Persons under 16 years old will not be permitted to enter the premises after 21:00 hours unless that person is accompanied by a responsible adult.

1.A Persons over 16 but under 18 will not be permitted to enter the premsies after 23:00 hours unless that person is accompanied by a responsible adult.

2. At 21:00 hours persons under 16 years old who are not accompanied by a responsible adult and who are still in the centre will be required to leave the premises.

2.A At 23:00 hours persons over 16 but under 18 who are not accompanied by a responsible adult and who are still in the Centre will be required to leave the premises.

Please tick yes

•	I have made or enclosed payment of the fee	\boxtimes
•	I have sent copies of this application and the plan to responsible authorities and others where applicable	\boxtimes
•	I understand that I must now advertise my application	\boxtimes
•	I have enclosed the premises licence or relevant part of it or explanation	\boxtimes

 I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 5 - Signatures (please read guidance note 10)

2.

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Signature of applicant (the current premises licence holder) or applicant's solicitor or other duly authorised agent (please read guidance note 11). If signing on behalf of the applicant please state in what capacity.

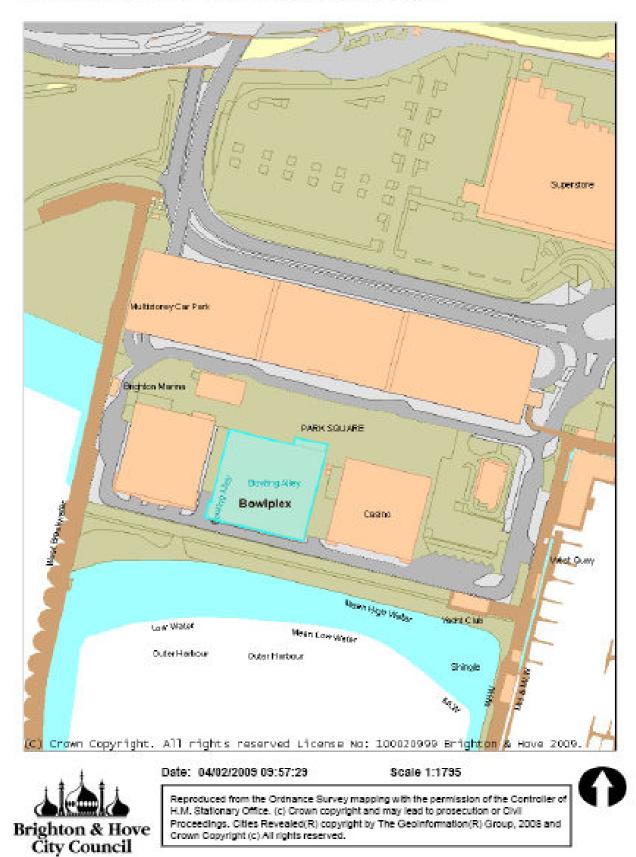
Signature	Horsey martles to
Date	9 ^R December 2008
Capacity	Horsey Lightly Fynn. Solicitors and Agents for the Applicant

Where the premises licence is jointly held signature of 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (please read guidance note12). If signing on behalf of the applicant please state in what capacity.

Signature	
Date	
Capacity	

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APPENDIX B



Bowlplex, Brighton Marina Village, Brighton, BN2 5UT

Schedule 12 Part A

Regulation 33, 34

Premises Licence Brighton and Hove City Council

Premises Licence Number

1445/3/2005/03186/LAPREV

Part 1 – Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code

Bowlplex Brighton Marina Brighton East Sussex BN2 5US

Telephone number01273 818180

Where the licence is time limited the dates N/A

Licensable activities authorised by the licenceIndoor Sporting EventPerformaPerformance of Recorded MusicMaking mDancingLate NighSale by Retail of AlcoholVertice Night

Performance of Live Music Making music Late Night Refreshment

Times the licence authorises the carrying out of licensable activities:-

Indoor Sporting Event

Ten-pin bowling is the primary activity of the complex but is for the entertainment of the players. Very occasionally, on a maximum of two occasions per annum there may be bowling tournaments that will be attended by some spectators. There are no standard timings. If tournaments take place it will be during the opening hours of the premises. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday

Performance of Live Music - Indoors

There may be very occasional employment of live bands to perform music for dancing. There will be no standard timings because it will be occasional. It will always take place during the hours for dancing. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday

Performance of Recorded Music - Indoors

Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30

Background music may be played at all times throughout the premises but recorded music will be used to provide musical entertainment for dancing as and when required. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

Making music - Indoors

Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30 The premises will have sound systems which are used to distribute the recorded music to speakers throughout the premises. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

Dancing - Indoors

Sunday - Wednesday: 09.00 - 00.30, Thursday: 09.00 - 01.00, Friday and Saturday: 09.00 - 02.30. The part of the premises to be used for dancing is the dance floor as shown on the plan. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

Late Night Refreshment - Indoors

Sunday - Wednesday: 23.00 - 00.30, Thursday: 23.00 - 01.00, Friday and Saturday: 23.00 - 02.30 Both hot and cold food and drinks may be provided during the times set out. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

Sale by Retail of Alcohol - On the premises

Sunday - Wednesday: 10.00 - 00.30, Thursday: 10.00 - 01.00, Friday and Saturday: 10.00 - 02.30. PLUS From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

The opening hours of the premises

Sunday - Wednesday: 09.00 – 01.00, Thursday: 09.00 - 01.30, Friday and Saturday: 09.00 – 03.00. From 09.00 on New Year's Eve until 02.30 on 1 January every year when New Year's Eve does not fall on a Friday or a Saturday.

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Alcohol is supplied for consumption on the Premises.

Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Bowlplex Plc Dean Park House 8-10 Dean Park Crescent Bournemouth Dorset BH1 1HL Tel: 01202 638210

Registered number of holder, for example company number, charity number (where applicable)

Registered Business Number 1250332

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Tim Paul Williams

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Annex 1 – Mandatory conditions

S 19; mandatory conditions where licence authorises supply of alcohol

- no supply of alcohol may be made under the premises licence
- (a) at a time when there is no designated premises supervisor in respect of the premises, or
- (b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended
- every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence
- S 21; mandatory condition: door supervision
 - where a premises licence includes a condition relating to security activity, the licence must include a condition that each individual must be licensed by the Security Industry Authority (there are exemptions re theatre and films and clubs)

Embedded Conditions:

On Licence

Alcohol may be sold or supplied from the end of permitted hours on New Year's Eve to the start of permitted hours on the following day.

Public Entertainment Licence

The number of persons permitted on the licensed premises at any one time shall not exceed **500**.

All other conditions and restrictions removed.

Variations to Embedded Conditions:

Annex 2 – Conditions consistent with the Operating Schedule

For the prevention of crime and disorder:

- 1. On Friday and Saturday evenings a minimum of 2 SIA registered door staff will be provided at the premises from 19.00 and a minimum of 4 SIA registered door staff from 20.00 until closure.
- 2. On Sunday to Thursday inclusive a minimum of 2 SIA registered door staff will be employed at any time if 250 customers or more are present or are likely to be present at any one time.
- 3. The company will meet with the Police and Licensing Authority officials as and when necessary to ensure any new local crime prevention strategies are taken into account. Any measures agreed in writing between the company and any responsible authorities will be implemented and notified to the Licensing Authority.

For public safety:

1. The maximum occupancy figure of 500 will continue to apply.

2. Any measures agreed in writing between the company and any responsible authorities will be implemented and notified to the Licensing Authority.

For the prevention of public nuisance:

1. Any measures agreed in writing between the company and any responsible authorities will be implemented and notified to the Licensing Authority.

For the protection of children from harm:

- 1 Entry to under 18 year olds after 21.00 will be prohibited unless the person is accompanied by a responsible adult.
- 2 At 21.00 any under 18 year old not accompanied by an adult still in the centre will be asked to leave.
- 3 Access to the bar area will be prohibited to under 18 year olds.
- 4 The company will continue to operate its proof of age scheme where there are any doubts about the age of an individual seeking to purchase alcoholic liquor. The only proof of age documents that will be accepted are:

a photographic driving licence (which will be checked to ensure that the licence holder is not in possession of a provisional driving licence and still under 18);

a passport;

an accredited proof of age card bearing the 'PASS' mark hologram.

No other form of ID will be accepted unless by prior agreement jointly by the Licensing Authority and the Police.

All staff and management at the premises will be trained and undertake to check physically and examine all proof of age documentation presented to them to check their authenticity and that the date of birth shown on the ID confirms that the person is genuinely over 18 years of age.

- 5 All cash gaming machines on the premises will be closely supervised and situated within direct line of sight of staff both fixed and mobile. No children will be allowed to play on them.
- 6 Any measures agreed in writing between the company and any responsible authorities will be implemented and notified to the Licensing Authority.

Annex 3 – Conditions attached after a hearing by the licensing authority

N/A

Annex 4 – Plans

